International Institute of Communications

International Regulators Forum 2025

Date: 20th - 21st October 2025

Location: Bogotá, Colombia

Agenda: Monday 20 October 2025

08:00 - 09:00: Registration & Networking

09:00 - 09:15: Welcome

Isolde Goggin, President, International Institute of Communications; Former Chairperson, Competition and Consumer Protection Commission of Ireland (CCPC)
Claudia Ximena Bustamante, Executive Director, Communications Commissioner, Commission for Communications Regulation of Colombia (CRC)

09:15 - 10:45: Session 1: Sustainable investment incentives: regulatory tools to promote long-term digital infrastructure development

• In most countries, different instruments have been designed to encourage investment, such as coverage obligations, universal service funds, or wholesale access schemes. From your experience, which of these mechanisms have truly succeeded in generating additional investment, rather than simply displacing existing private investment?
• Regulations aimed at keeping prices low often reduce incentives to invest, while overlooking user access can result in market exclusion. To what extent do you consider it reasonable to pass part of the investment cost on to end users? In that context, should regulation prioritize affordability ex ante or the sustainability of investment ex post?
• Co-investment models can reduce costs and avoid redundant infrastructure, but they may also dilute competitive pressure. From your perspective, where should the boundary be drawn between efficient cooperation and tacit collusion? What technical or contractual safeguards are needed to ensure that a co-investment scheme is genuinely pro-competitive?
• Rural funds and subsidies, while designed to close digital divides, often perpetuate structural asymmetries or politically captured incentives. In your experience, is it socially efficient to maintain direct subsidies, or would it be more effective to move toward incentive schemes tied to verifiable outcomes (e.g., payments based on coverage, quality, or installed capacity)?
• In many countries, the main barriers to network deployment are not economic but administrative—permits, licenses, and conflicting decisions across different levels of government. Should the communications regulator be granted binding authority over local authorities to accelerate infrastructure rollout? What institutional or governance risks do

you see in adopting such an approach?
• Investments in fiber-optic and 5G networks involve uncertain returns and increasingly long payback periods. Should we move toward mechanisms such as blended finance, co-investment funds, or minimum revenue guarantees established by regulation? What competitive or fiscal risks might arise from transitioning to these types of financial arrangements?

Moderator
Felipe Augusto Díaz Suaza, Communications Commissioner, Commission for Communications Regulation, Colombia
Speakers
Xavier Merlin, Membre du Collège and Board Member, Autorite de Regulation des Communications Electroniques et des Postes (ARCEP), France
Johnny Analberto Marchán Peña, Director General, Supervisory Agency for Private Investment in Telecommunications (OSIPTEL), Peru
Gesiléa Fonseca Teles, Superintendent of Inspection, National Telecommunications Agency (Anatel), Brazil

10:45 - 11:15: Networking break

11:15 - 12:45: Session 2: Artificial intelligence: how is regulatory oversight and enforcement evolving?

• What are the main regulatory risks of widespread AI adoption?
• Should AI oversight be based on risk classification (as in the EU) or on dynamic risk management principles (as in the OECD)?
• What role do data protection authorities play in AI governance?
• How can strict oversight be balanced with the need for innovation and competitiveness in emerging AI ecosystems?
• What regulatory tools can be developed to oversee critical AI infrastructure such as data centres, cloud, and high-performance computing?

Moderator
Claudia Ximena Bustamante, Executive Director, Communications Commissioner, Commission for Communications Regulation of Colombia (CRC)
Speakers
Daniel Ospina Celis, Advisor, Superintendency of Industry and Commerce (SIC), Colombia
Freddy Artavia Estrada, Director of Concessions and Telecommunications Standards, Ministry of Science, Innovation, Technology, and Telecommunications (MICITT), Costa Rica
Camilla Bustani, Director International, Ofcom, UK

12:45 - 13:45: Networking lunch

13:45 - 15:15: Session 3: Content creation, distribution and discoverability across online streaming platforms. Findability of media services in the digital age

• What regulatory measures have proven effective to protect and enhance the visibility of local audiovisual production in the face of global platforms?
• What measures—whether obligations, incentives, or public policies—can be applied to promote cultural diversity without slowing down innovation?

• Do your countries carry out assessments of plurality and diversity in digital environments? Which indicators are used for these evaluations?
• Is it necessary to regulate recommendation algorithms to ensure the visibility of local content on digital platforms? If so, how could this be done?
• How can we balance freedom of expression on platforms with the protection of national content of public interest?

Moderator
Sadi Alfonso Contreras Fuset, Commissioner Audiovisual Content, Commission for Communications Regulation of Colombia (CRC)
Speakers
Dr. The Hon., Allyson Leacock OR, Chairman, Barbados Broadcasting Authority; Director, National Transformation Initiative, Government of Barbados; Board Director, International Institute of Communications
Sheehan Carter, Director General, Strategic Policy, Consumer, Analytics and Strategy, Canadian Radio-television and Telecommunications Commission (CRTC)
Dr. Paolo Lupi, Head of Unit, Technical-Statistical Analysis, Autorità per le Garanzie nelle Comunicazioni (AGCOM), Italy

15:15 - 15:45: Networking break

15:45 -17:15: Session 4: Viable connectivity alternatives for remote and underserved areas

• Which emerging technologies—such as satellite, device-to-device communication, and community networks—are most viable for connecting remote areas?
• How can the financial sustainability of these solutions be ensured?
• What lessons can be drawn from community connectivity experiences in Latin America and the Caribbean?
• What role does efficient spectrum management play in expanding coverage in remote areas?
• What flexible regulatory frameworks can support innovative pilots in remote territories?

Moderator
Lina María Duque del Vecchio, Communications Commissioner, Commission for Communications Regulation of Colombia (CRC)
Speakers
Dr. Guido Orlando Gómez Mazara, President, Instituto Dominicano de las Telecomunicaciones (INDOTEL), Dominican Republic
Sergio Sotomayor Rodríguez, Director General, National Spectrum Agency (ANE), Colombia
Chris Woolford, Director of International Spectrum Policy, Ofcom, UK; Board Director, International Institute of Communications
Gonzalo Balseiro Giglio, President, Regulatory Unit of Communications Services (URSEC), Uruguay
Barbara Cuber, General Counsel and Executive Director, Legal Services, Canadian Radio-television and Telecommunications Commission (CRTC)

17:15: Close of day one

Isolde Goggin, President, International Institute of Communications; Former Chairperson, Competition and Consumer Protection Commission of Ireland (CCPC)

17:45 - 21:00: Dinner kindly hosted by CRC

Please note buses will leave from the hotel lobby.

Agenda: Tuesday 21 October 2025

07:15 - 08:40: Small Nations Regulators Forum breakfast roundtable

09:10 - 09:20: Official photograph: International Regulators Forum 2025

Salon Sol (lobby level)

09:25 - 09:30: Welcome

Isolde Goggin, President, International Institute of Communications; Former Chairperson, Competition and Consumer Protection Commission of Ireland (CCPC)

09:30 - 11:00: Session 5: Digital markets and competition regulation to ensure better outcomes for industry and consumers

• Should ex ante regulation of digital services focus on intermediation, search, social networks, digital advertising, operating systems, and browsers, or only on video, voice, and messaging platforms?
• What institutional structures are most effective in addressing the global nature of large platforms and fostering the development of digital services?
• How can national, regional, and international cooperation be strengthened to address anti-competitive practices in digital markets?
• What parameters should be considered when designating a platform as having significant market power?
• What role does digital content regulation play within the competition framework?

Moderator
Lina María Duque del Vecchio, Communications Commissioner, Commission for Communications Regulation of Colombia (CRC)
Speakers
Rimini Makama, Executive Commissioner, Stakeholder Management, Nigerian Communications Commission (NCC)
John Evans, Digital Services Commissioner, Coimisiún na Meán, Ireland
Philip Marnick, General Director, Telecommunications Regulatory Authority (TRA), Bahrain; Board Director, International Institute of Communications
Diego Solano, Advisor to the Superintendent's Office, Superintendency of Industry and Commerce (SIC), Colombia

11:00 - 11:30: Networking break

11:30 - 13:00: Session 6: Online protection of children and adolescents

• What are the main risks identified in your countries regarding children's and adolescents' online content consumption?
• Have you applied or considered using international standards to guide child protection in

digital environments?
• In what areas could audiovisual, telecommunications, and data protection regulators coordinate their efforts?
• What shared responsibility mechanisms could be developed among families, schools, and digital platforms for the protection of children and adolescents?
• Which parental control tools have proven most effective for parents and caregivers?
• Similarly, which technological tools have been effective or show promise in protecting children's privacy in digital environments?
• What concrete examples of good practices can you share from your institutions or countries?

Moderator
Andrea Muñoz Gómez, Commissioner, Audiovisual Content, Commission for Communications Regulation of Colombia (CRC)
Speakers
Mauricio Muñoz Gutiérrez, President, National Television Council (CNTV) Chile
Camilla Bustani, Director International, Ofcom, UK
Priscila Lini, Institutional and International Relations, Brazilian National Data Protection Authority (ANPD)
Prof. Konstantinos Masselos,President, Hellenic Telecommunications & Post Commission (EETT); Board Director, International Institute of Communications
John Evans, Digital Services Commissioner, Coimisiún na Meán, Ireland

13:00 - 14:00: Networking lunch

14:00 - 14:45: In Conversation: ICT deregulation processes – lessons from a general regulatory perspective

Dr. Héctor Huici, Undersecretary of Simplification and De-Regulation, Ministry of Deregulation and State Transformation, Argentina
in conversation with
Alejandra Arenas,*Coordinator of Regulatory Policy and Competition,*Commission for Communications Regulation of Colombia (CRC)

14:45 - 15:45: Session 7: Building the digitally literate citizen; regulatory tools to counter the threats of mis- and disinformation

• What is the current state of media, information, and digital literacy in your countries and regions? Have there been advances given today's digital context and the information explosion?
• What role should regulators play in promoting media, information, and digital literacy among citizens?
• What regulatory and non-regulatory tools can be tested to counter disinformation without undermining fundamental rights such as freedom of expression?
• How can media literacy be incorporated into public communication policies?
• What cooperation strategies with media, platforms, and civil society can serve as good examples because of their positive results?
• Are there measurements in your countries of citizens' levels of digital, information, and media literacy? What indicators have been used in these assessments?

Moderator
Mauricio Vera Sánchez, Commissioner Audiovisual Content, Commission for Communications Regulation of Colombia (CRC)

Speakers
Latifa Akharbach, President, Haute Autorité de la Communication Audiovisuelle (HACA), Morocco
Isolde Goggin, President, International Institute of Communications; Former Chairperson, Competition and Consumer Protection Commission of Ireland (CCPC)

15:45 - 16:15: Networking break

16:15 - 17:15: Session 8: Future digital ecosystems and regulatory considerations

• What innovation opportunities do standardized APIs such as Open Gateway offer, and how should they be regulated?
• What new business models emerge from API integration, and how do they impact competition?
• What risks of market concentration arise from the expansion of data centres as critical infrastructure?
• How can regulation of critical infrastructure be aligned with resilience and cybersecurity standards?
• What challenges does the transition to network virtualization and edge computing pose?
• What international experiences can guide regulatory foresight in these new digital ecosystems?

Moderator
Claudia Ximena Bustamante, Executive Director, Communications Commissioner, Commission for Communications Regulation of Colombia (CRC)
Speakers
Philip Marnick, General Director, Telecommunications Regulatory Authority (TRA), Bahrain; Board Director, International Institute of Communications
Alex Andres Gallardo Duarhtt, Head of the Analysis and Planning Department, Subsecretariat of Telecommunications (SUTEL), Chile

17:15: Close of day two and IRF 2026 announcement

Isolde Goggin, President, International Institute of Communications; Former Chairperson, Competition and Consumer Protection Commission of Ireland (CCPC)

18:00 - 19:30: Welcome reception at COSMOS 100 Hotel